
Minutes of the **Regular Meeting** of the **Riverdale City Council** held Tuesday, **May 4, 2010** at 6:03 p.m. at the Riverdale Civic Center, 4600 South Weber River Drive.

Members Present: Bruce Burrows, Mayor
 David Gibby, Councilor
 Shelly Jenkins, Councilor
 Don Hunt, Councilor
 Norm Searle, Councilor
 Alan Arnold, Councilor

Others Present: Larry Hansen, City Administrator; Steve Brooks, City Attorney; Lynn Moulding, Public Works Director; Dave Hansen, Police Chief; Doug Illum, Fire Chief; Lynn Fortie, Business Administrator; Stacey Comeau, Human Resources Director; James Ebert, Police Lieutenant; Scott Brenkman, Police Lieutenant; Jeannette Hall, Community Services Director; Marilyn Banasky, City Recorder; and 20 citizens.

A. Welcome & Roll Call

Mayor Burrows called the meeting to order and welcomed all those present. He noted that all Councilmembers were present.

B. Pledge of Allegiance

Mayor Burrows offered the Pledge of Allegiance. Mayor Burrows read a quote from John Hancock.

C. Moment of Silence

Mayor Burrow's quote was followed by a Moment of Silence.

D. Open Communications

Mayor Burrows reported that he will allow time for interested parties to speak during the Ritter Drive and Veteran's Memorial items but stated that they were welcome to address those issues during Open Communications as well.

James Ebert, Riverdale City Police Lieutenant, stated that Riverdale is a great place to work. He stated that he has worked at the City for 18 years and enjoyed the overall attitude toward employees. He stated that he knows of many police officers that want to work for Riverdale and that he has received countless compliments on the city itself. He feels that the direction is unbelievable for employees as far as taking care of them and the ability to do their jobs which has created an overall positive environment. He reported that he believes this has contributed to a higher quality of City across the board as employees look for a career and not just a job. He stated that he knows there are difficult decisions to be made regarding the budget but hopes that having committed, career oriented employees is a factor when making that decision.

Jay Tillotson reported that he has been a Riverdale resident since 1972. He stated that he feels the grassy area at the old Saturn dealership shouldn't be used to park cars on. He reported that he feels the

location of the Veteran's monument should be more visible, as a majority of people don't know where the Civic Center is. He stated that he isn't sure where people will park for events. He discussed changing the speed limit on 1500 West. He discussed Ritter Drive. He asked the Council to quit making Riverdale a laughing stock and take care of Ritter Drive.

Casey Warren, stated that he has been employed with the Riverdale Police Department for six years and is currently a Detective. He thanked the City leaders for their dedication and stated that this is truly the best City to work for and live in. He stated that he has found that Riverdale is loyal to its citizens and employees and that he is proud to work for Riverdale City.

E. Presentations and Reports

1. Mayor's Report

Mayor Burrows reported that National Trails Day will be held Saturday June 5, 2010 at Fort Bueneventura from 7:00 a.m. to 11 am.

F. Consent Items

1. Approval of meeting minutes from: April 20, 2010 Work Session April 20, 2010 Regular City Council

- 2. Set a public hearing on June 1, 2010 to receive and consider public comment regarding proposed amendments to the FY 2010 budget.**
- 3. Set a public hearing on June 1, 2010 to receive and consider public comment regarding proposed FY 2011 budget for all funds.**
- 4. Set a public hearing on June 1, 2010 to receive and consider public comment regarding amending §1-7-2; Salaries; Expenses, §1-7F-6 Justice Court Judge and updating §1-7-1 Human Resource Manual.**
- 5. Review and Comment by May 12, 2010, on Riverdale Youth City Council Charter.**

Motion: Councilor Gibby moved to approve the consent items. Councilor Arnold seconded the motion.

Call the Question:

The motion passed unanimously.

G. Action Items

1. Consideration of Ritter Drive Project.

Councilor Gibby reported that they studied Ritter Drive for six years before implementing the current change. He stated that there has been a lot of dissent as to why and how they did it and that there have been some negative impacts. He suggested changing Ritter Drive to no entry off of Freeway Park Drive onto Ritter Drive and opening the road up to two-way traffic. He thinks this will work because it would eliminate traffic on Freeway Park Drive and 1500 West. He stated that he is not in favor of opening it up and having the kind of traffic volume like before. He stated they can re-evaluate it and if this solution doesn't seem to be working, then they could bring in a traffic engineer. Councilor Hunt reported that this has been a difficult issue and that it may appear as they don't know what they are doing. He explained that is why he voted in favor of sending out the RFP's to gain the knowledge of an engineering firm. He stated that undoing what they have done

may have merit to do a study, but he is not opposed to a compromise such as Councilor Gibby's suggestion. He asked Mr. Moulding what he would want to see from a scaled down study. Mr. Moulding reported that they could ask a firm to look at it without doing traffic counts to reduce costs, and have the firms try to make their best recommendation based on that. Councilor Jenkins stated that some of the RFP's had a lot of hours to do community meetings and she feels money could be saved by holding one community meeting instead of several. She feels that costs could be further reduced if the UDOT redesign of the Freeway Park Drive intersection is taken into account. She stated that the scope of the Larry Miller project and vacation of the easement are concerns to the community and could have traffic impacts. She stated that she is looking for a study to give them advice for the least expensive alternatives on Ritter Drive and proactively solve problems with the Larry Miller development and south side. Councilor Arnold stated that he would like to see it open and thinks by manipulating the traffic flow, they are manipulating the data. He stated that Councilor Gibby's idea is better than they have now, but is concerned that the residents will have the same issues in getting to their driveways. He stated that Mr. Moulding has reported that he would love to have data but if they lower the bid \$4,000, it is still \$14,000 to \$16,000 to ask someone their opinion. Councilor Arnold stated that he thinks it is important to do things right and undo the mistakes they made and collect data. Councilor Jenkins stated that she would like to have the Public Works Department work with the second place RFP firm to work with Councilor Gibby's suggestion. She stated that she would like to look at a lower engineer's hourly rate, have staff scope the study down to minimum information, and take into consideration the other new developments in the area that could increase traffic and problems. Councilor Gibby stated that they could restructure the road as stated and give two weeks for traffic to normalize and ask Mr. Moulding to talk to traffic engineers and ask for recommendations and then if needed, request a full blown study or get a new scaled down RFP.

Motion: Councilor Gibby moved to restructure Ritter Drive as follows: 1) no entry from Freeway Park Drive onto Ritter Drive; 2) make the road within that area still two way traffic; 3) evaluate the affect on traffic no later than two months and then ask for additional information or a scaled down RFP, if needed, to see if there are other things the City needs to do.

The motion died for lack of a second.

Councilor Searle stated that he doesn't like the way it is now but doesn't agree with opening it back up. He believes the proposal suggested by Councilor Gibby has merit and will limit the traffic off Freeway Park Drive onto Ritter Drive from the west; though he is not sure that alone will solve the problems. He believes traffic calming measures need to be implemented to reduce volume and speed and that the firm Fehr and Peers specializes in traffic calming. He thinks there are lessons to be learned from a study that could help other roads in the City. He stated that he is in favor of one-way going out onto Freeway Park Drive and restricting the traffic coming in on Freeway Park Drive. He stated that they may eventually need a light at Ritter Drive and Freeway Park Drive. Councilor Jenkins inquired from public safety and public works what timeframe would be needed to evaluate traffic patterns if Councilor Gibby's proposal is implemented. Police Chief, Dave Hansen reported that would be hard to say as the driving habits have been changed, but feels 2-3 weeks would be sufficient. Mr. Moulding agreed and felt a 30 day period would be sufficient. Councilor Jenkins stated that if she was inclined to support Councilor Gibby's recommendation she would suggest looking at what happens in 30 days and then look at an RFP. Mayor Burrows inquired as to how long it would take to get signage for the half road closure. Mr. Moulding replied that he would

consult with a traffic engineer for signage and that he would probably have an answer in a week and then it would take another week to get the signs. Councilor Hunt inquired if they considered this change on a trial basis, if Mr. Moulding could initiate talks with one of the chosen engineering firms to scale back the RFP. Mr. Moulding stated that he could initiate that. Larry Hansen stated that Aunt Nancy's assisted living center has done a traffic study and they don't feel that the Ritter Drive decision would impact them proceeding with their development and that Larry Miller is planning to do a traffic study as well. He feels that should be considered for a scaled back study. Councilor Searle believes that with good traffic calming measures he thinks the road could be opened up in the future. Councilor Jenkins stated that she likes Councilor Gibby's previous motion, but would like to reduce the timeframe to 30 days once the changes are implemented and would like to receive notice before their next meeting of the recommendation on how the road will be signed and noticed.

Motion: Councilor Jenkins moved to adopt Councilor Gibby's previous motion with the following caveats: 1) reduce the evaluation period to 30 days after the changes are implemented; 2) let the Council know no later than the next Council meeting what the recommendations are on how the road will be signed and the entrance noticed; and 3) still consider the RFP if needed. Councilor Hunt seconded the motion.

Call the Question:

Roll Call Vote: Councilor Gibby; Aye, Councilor Jenkins, Aye; Councilor Hunt, Aye; Councilor Searle, Aye; and Councilor Arnold, Nay. The motion passed with four in favor and one opposed.

2. Public Hearing for Community Development Block Grant funds.

Mayor Burrows opened the public hearing for the CDBG program and stated that this hearing is being called to receive public comment and respond to specific concerns and questions of all citizens on the project scope, implementation, and its effects on residents for projects that Riverdale City has received funding approval for the 2011 Community Development Block Grant Program. Lynn Moulding stated that the following project will be funded under this program:

1. 500 West Culinary Water Mainline Upgrade Project – replace 6” water main with 8” water main on 500 West Street from Highland Drive to 4800 South. Preliminary total project cost - \$332,400.
2. 4400 South Street Project – Replace 48” storm drain pipe with 72” pipe and install sidewalk and curb and gutter on the south side of 4400 South Street from 700 West to the Weber River. Preliminary total project cost - \$227,300.

Mayor Burrows opened the public hearing at 7:07 p.m.

No public comments were given.

Motion: Councilor Gibby moved to close the public hearing. Councilor Hunt seconded the motion.

Call the Question:

The motion passed unanimously.

The public hearing was closed at 7:07 p.m.

3. Consideration of alteration of the Veteran's Memorial Site Plan.

Dave Leahy reported that he is the Chairman of the Riverdale Veteran's Committee and introduced committee member Chuck Kerkvliet. He reported that their goal is to present the Council with a proposal for an enhanced Veteran's Memorial. He stated the Riverdale Veteran's Memorial committee formed a month ago and is made up of volunteers. He explained that they were tasked with coming up with a Veteran's Memorial enhancement that will give the past, present and future veterans the honor and respect they deserve. He stated that they wanted to design one that would be safe for citizens and be ADA accessible. He reported that they plan to pay for the enhancements through donations and fundraising. Mr. Kerkvliet displayed a model of the memorial. He discussed the different plans that were submitted. He stated that the plan they are requesting to be approved will include the following: 1) remove 7 sections of the current pavement bricks and replace them with a smooth concrete surface; 2) place four raised islands that will go from 1 foot in the front to 3 feet in the back (raised 30%) to accommodate the inscribed tiles with Veteran's information on them; 3) install a monument to recognize contributors; 4) place a sign with the Veteran's Memorial name on it under the current Civic Center sign; and 5) place the 5 military flags at the memorial. Mr. Kerkvliet stated that they are looking at starting with items 1 and 2 with the other items to come as they have the money. He stated that the raised islands could have military scenery painted on the back and that there is room for expansion with other raised islands. Councilor Gibby stated that he wanted to see a Veteran's Memorial in place while he was on the Council and that he is very impressed with what they have done. Councilor Jenkins inquired about making the site ADA compatible. Mr. Kerkvliet reported that there will be 4 feet in between the raised islands for wheelchair accessibility and that taking out the brick pavers and adding the smooth concrete will enhance safety by eliminating uneven surfaces. He stated that they would like to see the ability for a wheel chair to access the memorial from the front sidewalk or an additional ADA accessible opening be placed closer to the site from the parking lot. Mr. Moulding reported that there is an access in the parking lot to get to the memorial, but that the City probably should make the one in the middle ADA compliant. The Council complimented the Riverdale Veteran's Committee for their fine work on this project.

Motion: Councilor Searle moved to approve the alteration to the Veteran's Memorial Site Plan as presented. Councilor Gibby seconded the motion.

Call the Question:

The motion passed unanimously.

4. Consideration of Resolution #2010-14 amending the Riverdale Emergency Operations Plan (EOP).

Fire Chief, Doug Illum, reported that the Emergency Operations Plan (EOP) is for the staff and City Council and is not intended for the use of the citizens. He stated that it gives direction on how the City will respond to an emergency, if the emergency center is activated. He explained that it has specific job functions and that it has been a long time since it was updated. Mayor Burrows inquired if they could use the EOP for a mock disaster to get everyone familiar with their duties. Chief Illum reported that there is a County wide disaster coming up, which they will activate Riverdale's EOC and notify the Council to come to the EOC and follow through. Mayor Burrows stated that they may need training prior to that exercise. Chief Illum stated that can be done and that the new Councilmembers need to be NIMS compliant.

Motion: Councilor Arnold moved to approve Resolution #2010-14 amending the Riverdale Emergency Operations Plan. Councilor Hunt seconded the motion.

Call the Question:

Roll Call Vote: Councilor Jenkins; Aye, Councilor Hunt, Aye; Councilor Searle, Aye; Councilor Arnold, Aye; and Councilor Gibby, Aye. The motion passed unanimously.

5. Consideration of Resolution #2010-13 adopting a set of Council rules and procedures to be used to govern the elected body of Riverdale City.

Motion: Councilor Gibby moved to table Resolution #2010-13 adopting a set of Council Rules and Procedures. Councilor Arnold seconded the motion.

Call the Question:

The motion passed unanimously.

6. Consideration of Resolution #2010-16 adopting the tentative budget for FY 2010-11.

Lynn Fortie reported that by law, the tentative budget has to be presented to the Council in their first meeting in May. He stated that the budget work session will be held Saturday, May 22, 2010, at the Senior Center and that any changes to the budget are made at that meeting. Mr. Fortie went through the graphs outlining the revenues and expenditures as well as major changes to the budget. Councilor Jenkins discussed the commentary portion of the budget and saving for a rainy day. She stated that expenses are up in a number of areas as it appears there is an across the board increase of 5% and up in each department. She stated that she hopes they can work together on the budget and that she wants to see how the ambulance program is doing before looking at purchasing a new ambulance.

Motion: Councilor Arnold moved to approve Resolution #2010-16 adopting the tentative budget for FY 2010-11. Councilor Gibby seconded the motion.

Call the Question:

Roll Call Vote: Councilor Hunt; Aye, Councilor Searle, Aye; Councilor Arnold, Aye; Councilor Gibby, Aye; and Councilor Jenkins, Aye. The motion passed unanimously.

7. Consideration of Resolution #2010-15 adopting the contract for the employee's FY11 health insurance coverage and amending the HR Benefits Summary.

Stacey Comeau reported that the City received a 12.2% increase from Public Employees Health Plan (PEHP) to continue with the current options in health insurance and that they are looking to add the Preferred Option 1 to the current options. She stated that they are asking to split the 12.2% increase 50-50 between the City and the employee and increase the allowance that the City pays by that amount. Councilor Jenkins inquired why they are recommending PEHP and asked what insurance carrier other cities use. She stated that the County and other cities are using a Health Savings Account plan through an IHC Select Med policy and that their premiums are in the \$600 range. She inquired why the City is sticking with expensive insurance when they could be looking at other options that could be a cost saving to employee and the City. Ms. Comeau replied that PEHP does offer a high deductible health plan, but that they felt like they were not ready to make that leap. She stated that would involve a lot of education for the employees and that would need to be started early in the process in order for them to understand how the high deductible health plans work. She reported

that she received a bid from Select Health on a similar plan to the current one, which was a 15.8% increase and that the other carriers declined to even give the City pricing. Councilor Arnold stated that he has been trying to get information from the City and is disappointed that he can't get it. He inquired as to how much the City pays per employee. Mr. Fortie replied that the budget reflects the employee's insurable interest. Councilor Arnold inquired if the insurable interest is \$996 for family coverage and the employee opts for single coverage which is \$490, he wondered if they got the difference in their flex spending accounts. Ms. Comeau replied that the saving is split 50-50 between the employee and the City and that the insurance savings can be applied to a flex spending account, 401/457 account, or on the employees paycheck. Councilor Arnold inquired if the employees contribute. Ms. Comeau replied that some do. Councilor Arnold reported that he pays \$186 a pay period with an additional \$30 for dental where he works. He stated that the City employees and benefits are the best and that is not disputed. He would like to see Riverdale be one of the best as he was elected to represent the people of the City and he thinks it is a bit much. He feels that if the employees really took a step back they would see the way they are treated is beyond fair. He stated that they have a match of 4% on retirement and he thinks this is above and beyond what should be reasonable for the residents to bear.

Larry Hansen reported that it is important to remember that they are dealing with a municipality and when they look at how other municipalities treat their employees, Riverdale is not the crown jewels of municipalities. He stated that there are many that subsidize their health insurance at a level equal to or better than Riverdale does. He explained that if they want to attract and retain the finest employees then Riverdale needs to deal with the competition from other municipalities. He stated that in the last five years the employees have provided a culture of work environment filled with cooperation and they have contributed more money to the surplus's generated in the general fund that would cover any of these increases. He stated that when they are looking at changes and increases he is the first to admit that Riverdale has highly compensated, benefited employees and that they deserve it because they perform not only on the streets and neighborhoods, but they perform for the bottom line. He stated that if the Council wants to do something different, he would suggest in fairness to the culture and implementation, that they give staff that direction and the mandate for the future. Mayor Burrows reported that when he was on the Council they made the decision that they would lead and not follow in order to retain employees. Councilor Hunt stated that he doesn't want to deprive anyone from getting the best they can get in their circumstances. He stated that he has no problem supporting these benefits to employees if they are competitive. He reported that he would like to see comparisons to other cities. Ms. Comeau replied that she has comparisons. She reported that out of 87 entities reporting for health insurance, 60% pay 100% of the employee only premium; 49.43% pay 100% of employee plus 1; 45% pay 100% of family premium. She stated that it is a pretty high number that pay 100% of insurance premiums. Councilor Hunt inquired if they could get that information either electronically or hard copy as he feels there are people who will read this information and have questions. Ms. Comeau stated that she would send it to the entire Council. A discussion was held regarding different health insurance plans and premiums and looking into a Health Savings Account type plan.

Motion: Councilor Jenkins moved to table Resolution #2010-15 and bring it back on the next City Council agenda with additional information provided by Ms. Comeau. Councilor Hunt seconded the motion.

Ms. Comeau stated that open enrollment ends June 18, 2010, and that PEHP still needs to get the information to the employees. She inquired if the City could at least tell PEHP they want to go with

them. Mr. Hansen reported that because of tight timeframes for open enrollment, he suggested selecting the PEHP plans and determining how to split the premiums during the budget work session. Councilor Arnold stated that because of the timeframes he feels they need to remain with PEHP. He reported that the increase is \$61.00 and he thinks it is fair for the employees to pick up the \$61.00 and go with the same amounts as last year. He stated that they should determine what is going to happen to the \$61.00 and go for the vision in Strategic Planning. Councilor Jenkins stated that she would be willing to amend he motion to incorporate Councilor Arnold's position as she thinks they need to have a more in depth discussion. She stated that they can then explore other options throughout the rest of year to see what suits Riverdale's future.

Steve Brooks stated that there is a motion on the table to table and that motion would first need to be voted upon before another motion is made.

Call the Question:

The motion failed unanimously.

Motion: Councilor Arnold moved to approve Resolution #2010-15 adopting the contract for the employee's FY11 health insurance coverage and amending the HR Benefits Summary with the following changes: the allowances for health insurance premiums shall remain at the FY2010 level, or \$996.00 for family coverage; \$912.00 for double coverage; and \$490.00 for single coverage. Councilor Hunt seconded the motion.

Councilor Jenkins stated that if they receive information that supports that Riverdale is in a fair category with the norms of other municipalities that it may be fair to go back to the initial recommendation of splitting the 12.2% increase. Councilor Gibby stated that he would like to see a full review and give the proposal consideration if it is warranted.

Call the Question:

Roll Call Vote: Councilor Searle; Nay, Councilor Arnold, Aye; Councilor Gibby, Aye; Councilor Jenkins, Aye; and Councilor Hunt, Aye. The motion passed with four in favor and one opposed.

8. Consideration of awarding the 2010 Roadway Improvement bid.

Lynn Moulding reported that he recently put out bids for the 2010 Roadway Improvement project and would recommend awarding the bid to Staker Parsons Company as they were the low bidder. Councilor Gibby stated that Mr. Moulding had indicated in the Executive Summary that there have been problems with the quality of asphalt in the past from this company, but that inspections can take care of those concerns. Mr. Moulding reported that the problems started back when asphalt companies started to do the right thing and recycle old asphalt with new. He explained that this created an inferior product, but that they have perfected it. He feels that with testing they can ensure that the asphalt is acceptable and puts them on notice that the City is watching.

Motion: Councilor Gibby moved to award the 2010 Roadway Improvement bid to Staker Parson Companies in the amount of \$505,587.36. Councilor Arnold seconded the motion.

Call the Question:

Roll Call Vote: Councilor Arnold; Aye, Councilor Gibby, Aye; Councilor Jenkins, Aye; Councilor Hunt, Aye; and Councilor Searle, Aye. The motion passed unanimously.

9. Consideration of changing the speed limit on 1500 West from Ritter Drive to Riverdale Road.

Councilor Searle reported that he has had residents suggest that the speed limit on 1500 West between Ritter Drive and Riverdale Road be increased to 30 or 35 mph. He stated that he is recommending that this item go the Risk Management Committee for evaluation. Councilor Arnold reported that he has discussed with Mr. Hansen to have this go through that route but that Mr. Hansen recommended bypassing that committee. Councilor Arnold recommended increasing the speed limit on 1500 West to 35 mph.

Motion: Councilor Arnold moved to increase the speed limit to 35 mph on 1500 West from Ritter Drive to Freeway Park Drive. Councilor Gibby seconded the motion.

Councilor Jenkins inquired if Mr. Moulding and Chief Hansen were OK with a 35 mph speed limit. Mr. Moulding stated that he recommends having a traffic engineer look at it, which would probably take about a week unless they recommended that a speed study be completed. Chief Hansen reported that he is comfortable with a 35 mph speed limit as the frontage road has the same speed limit.

Call the Question:

Roll Call Vote: Councilor Gibby; Aye, Councilor Jenkins, Nay; Councilor Hunt, Aye; Councilor Searle, Aye; and Councilor Arnold, Aye. The motion passed with four in favor and one opposed.

H. Discretionary Items

Commissioner Searle discussed water conservation. He suggested that they have tips to conserve water in the newsletter.

Councilor Jenkins discussed the Veteran's Memorial and public information and wondered if the City's web-site was being used. Mr. Hansen replied that the Virtual museum is going well on the City's web-site.

Councilor Arnold reported that he asked Mr. Hansen for information and that Mr. Hansen suggested getting consensus from the Council for that information. He stated that he is looking for a baseline on expenditures of the City by employee, not necessarily by name, of what the progression has been over the last 5 years for raises, expenditures, retirement, medical benefits in order to make financial decisions for the City. He stated that he is looking at the budget and doesn't know if salaries are all paid under one department or through various ones. Councilor Jenkins stated that she doesn't think it is a problem to have the relationship of who the employee is. Larry Hansen reported that the City went away from that as policy makers were getting hung up on individuals. He stated that he has concerns about the report and keeping the Council involved at a macro level. He stated that he thinks it has served the City well to move away from that. Councilor Jenkins inquired if are employee's salaries are being split between departments. Mr. Hansen replied that they are not and that now everyone is budgeted in their own department. He stated that it is their intent to provide the Council with full information to make policy decisions on a macro level. Councilor Arnold stated that he can see where they are now, but not where they were and that he is looking for a history. Mr. Hansen replied that he can give them a 5 year history of totals. **Mayor Burrows asked for consensus to provide the information Councilor Arnold requested. Consensus was not reached.**

Councilor Searle stated that he has had a lot of comments about the good people working for Riverdale City. He feels that the reason Riverdale has good employees is because of the good people on the staff. He thinks it is their job to make the macro decisions and look at the big picture.

I. Adjournment

With no further business to come before the Council at this time, Councilor Gibby moved to adjourn the meeting. Councilor Jenkins seconded the motion. The motion passed unanimously. The meeting adjourned at approximately 9:37 p.m.

Approved: May 18, 2010

Attest:

Bruce Burrows, Mayor

Marilyn Banasky, City Recorder